



September 30, 2020

# 2021 Preliminary Budget



























## CITY OF Yakima

## 2021 PRELIMINARY BUDGET

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See also - 2021-2025 Capital Budget, immediately following



#### **INTRODUCTION**

The annual budget process requires us to evaluate annually the city's priorities, both city services delivery and maintaining infrastructure, across many funds, being mindful of long-term fiscal sustainability.

The goals of the 2021 Budget are:

- 1. Achieve a balanced budget in every fund
- 2. Assure appropriately-prioritized service delivery
- 3. Preserve General Fund's fund balance while progressing on deferred capital and vehicle replacements

The City of Yakima seeks to improve the quality of the budget document every year to provide a more comprehensive and understandable document. Having added revenue forecasting and debt detail in the prior two years, this year's budget adds 5-year Capital Project fund planning. Year one of the five-year capital budget becomes incorporated into the balanced adopted budget, while years two through five show commitments and consequences that should be considered in advance.

Department directors and managers begin a continuous review of ongoing current year budget-to-actual expense management, formulate 2020 year-end estimates and project 2021 proposed budget figures based on known circumstances that pertain to each program under their management. The City relies on budgetary controls, with multiple levels of review, as part of the overall system of checks and balances to manage service delivery and monitor that the underlying funding is being received as budgeted. Finance staff meet with managers quarterly and inform both the public and city council through quarterly financial reports in regularly-scheduled public meetings.

The budget process starts at the beginning of the year, with strategic planning. The most recent Strategic Priorities of Yakima's City Council are:

- 1. Fiscal sustainability/COVID-19 financial recovery
- 2. Main/Arterial street development
- 3. Community policing
- 4. Safe routes to schools
- 5. Youth development
- 6. Mill Site development
- 7. Homelessness/Affordable housing
- 8. Airport expansion
- 9. City facilities (pools and community centers)
- 10. Downtown destination

#### 2021 Budget Challenges

In March 2020, the City of Yakima declared an emergency for the COVID-19 pandemic, in line with the State and County. As in most cities in America, the economic consequences of business restrictions and closures impacted the City's Sales Tax, Lodging Tax, Building Permit Fees, Business Licenses, Fire Inspection fees, Utility Tax, Gambling Tax, Parking Enforcement and various criminal justice revenues. County-wide, new COVID cases reported daily peaked in June. Though the economic effect is measurable, retail sales transactions within Yakima are received with tax remittances on a two-month lag, making forecasting difficult. Sales Tax revenue suffered the greatest immediate dollar amount decrease to the City's budget but rebounded after two months. Lodging Tax suffered the greatest prolonged dollar amount increase and is projected to take two years to come back to pre-COVID levels, an indicator of the underlying hotel and related business sector. At the development of this budget, the future still holds uncertainties.

From 2014 through 2020, the City of Yakima has sought to restore and maintain General Fund reserves at a level approximating 2 months' expenditures, or a fund balance of 16.7% of total expenditures. Pressures complicating this effort have been the Statewide 1% property tax cap, required salary and benefit increases flowing from collective bargaining agreements, and needed perpetual replacement of existing police and fire vehicles.

The 2021 Budget is designed to aid the City of Yakima understand the revenue and expenditure forecast and its impact on the City's financial reserves. A new section is added this year to provide a long-range view of infrastructure and capital expenditures. Also new this year is a discussion regarding perpetual vehicle replacement. A primary purpose of this document is to provide context for present and future budget decisions and to understand the long-term financial impacts. Specifically, the 2021 Budget needs to be sensitive to:

- Maintaining General Fund reserves.
- Implementing a scheduled Capital expenditures plan and increasingly implementing pay-as-we-go to reduce avoidable financing costs.
- Fitting debt service in to existing revenue streams and service levels.
- Expenses in 2021 mirror 2020's plus obligations such as contracts.
- Factor in new known realities and positioning for contingencies. The COVID-19 emergency continues to be an on-going event hindering revenue and expenditure forecasting and the ability to deliver city services which would be affected by revenue downturn.

Since 2015, City Council has made the General Fund's fund balance a top strategic priority and there are challenges in the current year to maintain the progress achieved as reported in the audited 2019 Comprehensive Annual Financial Report (CAFR). Recognizing the inter-relationships across all funds, the following chart summarizes how the preliminary 2021 projected budget currently predicts resulting fund balances by category, pending further decision-making. In this table, negative figures for Restricted Funds, Capital funds and Transfers largely reflect the timing of expenditures of balances carried forward from prior year. For example, the spending down of funds received in prior years restricted to Arterial Streets projects represents a legitimate expenditure in excess of in-coming revenues.

# 2021 PRELIMINARY BUDGET FUND BALANCE IMPACT

	 2021 Projec	Budget	Surplus	
	 Revenues Expenditures			(Deficit)
General Fund	\$ 69,664,332	\$	69,630,142	\$ 34,190
Parks and Streets	12,148,958		12,147,466	1,492
Restricted Funds (100's)	23,548,559		25,666,975	(2,118,416)
Debt (200's)	5,001,646		5,001,646	_
Capital (300's)	12,266,427		15,688,781	(3,422,354)
Enterprise Construction (400's)	100,756,441		96,067,244	4,689,197
Transfers (500's)	26,245,361		27,966,054	(1,720,693)
Agency (600's)	658,057		658,057	_
Trust (700's)	 12,000		12,000	<u> </u>
Total Projected Budget	\$ 250,301,781	\$	252,838,365	\$ (2,536,584)

The following two charts compare the 2020 projected year-end estimate and preliminary proposed 2021 budget by fund groupings. The first chart showing expenditures and the second chart showing revenues.

#### 2021 VS. 2020 EXPENDITURE BUDGET COMPARISON

		2020		2021	2020 vs. 2021		
	Year-End			Proposed	Budget		
		Estimate	E	Expenditures	% Change		
General Fund	\$	70,521,657	\$	69,630,142	(1.3)%		
Parks		4,736,641		5,795,001	22.3 %		
Streets & Traffic		8,026,647		6,352,464	(20.9)%		
General Government Total		83,284,945		81,777,607	(1.8)%		
Utilities/Other Operating		82,560,366		91,533,777	10.9 %		
Capital Improvement		37,226,599		52,320,719	40.5 %		
Risk Management Reserves		4,606,568		5,688,793	23.5 %		
Employee Benefit Reserves		16,072,414		16,433,061	2.2 %		
Trust and Agency Funds		670,057		670,057	<del></del> %		
Debt Service		14,801,394		6,825,246	(53.9)%		
Total - Citywide Budget		239,222,343	\$	255,249,260	17.8 %		

#### 2021 VS. 2020 REVENUE BUDGET COMPARISON

	2020	2021	2020 vs. 2021
	Year-End	Proposed	Budget
	Estimate	Revenues	% Change
General Fund	\$ 70,631,706	\$ 69,664,332	(1.4)%
Parks	4,736,641	5,795,833	22.4 %
Streets & Traffic	 8,027,578	6,353,125	(20.9)%
General Government Total	83,395,925	81,813,290	(1.9)%
Utilities/Other Operating	83,407,854	90,624,936	8.7 %
Capital Improvement	32,366,730	51,358,287	58.7 %
Risk Management Reserves	4,394,904	5,126,916	16.7 %
Employee Benefit Reserves	16,430,628	16,293,943	(0.8)%
Trust and Agency Funds	676,457	670,057	(0.9)%
Debt Service	 15,460,972	 6,825,246	(55.9)%
Total - Citywide Budget	\$ 236,133,470	\$ 252,712,675	7.0 %



#### GENERAL FUND CHALLENGES / RECOMMENDATIONS

The Preliminary 2021 Budget, as in most years at this phase of the process, has a General Fund (001) that has many more demands on it than funding will accommodate. Staff has met with multiple departments over multiple iterations to explore possible options to stay within forecasted funding levels.

A long-term approach is imperative to preservation of General Fund fund balance and critical in the demonstration of improved financial position. Staff has left no revenue nor expenditure possibility out of consideration for potential manageable opportunities.

#### Challenges identified during 2020 that must be addressed in 2021

- COVID-19 is a continuing event clouding the forecasting of several revenue sources.
- General Fund vehicles have historically been increasingly deferred contribution to Vehicle Replacement Fund. \$1,120,000 is approximately the amount Police Department's Capital Fund must budget each year to perpetually replace all police patrol and detective vehicles, however there are deferrals in prior years. \$800,000 is approximately the amount Fire Department's Capital Fund must budget each year to perpetually replace all fire vehicles, however there are deferrals in prior years.
- Long-term Capital Expenditure planning is a key component of balanced budgeting; current-year operational needs compete for resources with infrastructure repair and maintenance. Over 20 Capital funds are included in this year's budget, providing balanced long-term decision-making. Budgeting continued capital expenditures for the Mill site is an example of this challenge.

#### Immediate Recommendations

- The current COVID-19 emergency must be weathered, through to completion.
- Staff has made drastic expense cutbacks and assumptions to arrive at a balanced budget. No doubt there are additional options, issues and measures to consider during study sessions. Staff has identified some that are currently excluded from the proposed budget and expects further policy-level prioritizing discussion.
- Council is requested to review staff presentations on the services that are in or out of the proposed budget, consider strategic priorities, and give staff feedback and direction on reserve and service levels.
- Policy-level guidance is sought from city council on long-term priorities which, in aggregate, exceed foreseeable resources and therefore require strategic planning and will be discussed in study sessions.

#### **Long-term Recommendations**

Past bond-rating analysis has cited two factors - General Fund reserve levels and the local economy measured by average household income - as impediments to the City's fiscal health.

Longer-term solutions include many efforts through normal service delivery that allows the City's private sector to thrive, which leads to the improved Sales Tax revenue that a healthy, thriving economy and an expanding population produces naturally. Further, the City's normal service delivery that allows the City's property owners to thrive and enjoy improved property values will similarly produce an improved Property Tax revenue over time.

- Millsite landfill mitigation and road construction is an investment in future Property and Sales Tax revenue.
- Future development is an opportunity for businesses that raise the average household income.
- With sustained population growth, the city is likely to experience normal growing pains as service levels require additional staff, vehicles, equipment and other resources.



#### **REVENUES**

As in all budgets, budgeting begins with an understanding of incoming revenues. The City has over fifty revenues, each with underlying dynamics to be considered. Finance staff began tracking and forecasting 2021 revenues as soon as actual January 2020 revenues were received.

#### **Revenue Projections**

Sources used in preparing revenue projections include:

- Analysis of ten-year trends, consumer price index, population and other demographic factors, and an awareness of current events within our city.
- Economic trends as reported from many sources along with an awareness of current business health within our own city.
- Forecast data.
- Economic and fiscal trends provided by the Municipal Research and Services Center (MRSC).
- Communication with our revenue process partners, such as the Yakima County Tax Assessor and the City's franchise tax-paying utility providers.

Revenue projections reflect staff's judgment about how the local economy will perform over the next several years by reviewing past years' trends and understanding current events and how they affect the City's key revenues.

#### **Goal Setting Process for 2021**

Major city goals represent the most important and the highest priority goals for the City to accomplish and therefore should be reflected in the budgetary decisions resulting in the 2021 budget. In general, this category represents the continuation or refinement of existing goals. These are "must-fund" objectives, even if they require multi-year processes.

General revenue management - guiding principles:

- The city will seek to maintain a diversified and stable revenue base to protect from short-term fluctuations and from cyclical economic downturns.
- The city will make all current expenditures from current revenues, avoiding procedures that balance current budgets by postponing needed expenditures, accruing future revenues, or rolling over short-term debt.
- Every fund in the City's accounting system exists for a reason; the purpose for every fund's segregation out of the general fund is to dedicate spending for restricted revenues.

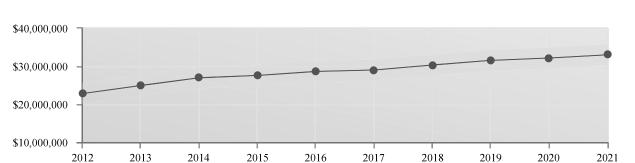
#### **REVENUE**

#### Sales Tax (Single Largest Revenue Source for General Fund)

- *General Sales Tax* Of the 8.3% sales and use tax collected within the City, the State receives 6.5% and the City of Yakima receives only 1.8% in general Sales Tax revenue. The General Government Funds receive the full amount of the City's share of general sales tax revenues. The City of Yakima receives various tax credits out of the State's 6.5%, such as a 3.0% Lodging Tax credit.
- 0.1% Criminal Justice Sales Tax A special 0.1% Criminal Justice Sales Tax was originally approved by the voters of Yakima County in the November, 1992, General Election and became effective January 1, 1993. The State allocates this 0.1% criminal justice sales tax revenue between the City and the County, based on a predefined formula. This revenue is restricted to providing criminal justice related services and is allocated

- based on operating vs. capital needs. This tax revenue is generally affected by the same regional economic factors that affect the General Sales Tax revenue.
- 0.3% Criminal Justice Sales Tax Another special sales tax of 0.3% dedicated to Criminal Justice expenditures was originally approved by the Yakima County voters in November, 2004, and took effect on April 1st of 2005. (This tax was renewed for another 6 years on the November, 2015 election for 2017-2022.) The tax is on sales inside the County only and the proceeds are divided between the County and Cities on a predefined formula under which the County receives 60% and all cities within the County share the remaining 40%.

Sales tax provides 33.6% of all General Fund revenue, and 12.7% of total government revenue in the 2021 budget. Forecasting is a combination of analysis of recent years' trend and knowledge of current local circumstances.



Actual

Actual

Actual

Actual

YE Est

Projected

**SALES TAX** 

#### **Utility and Franchise Taxes**

Actual

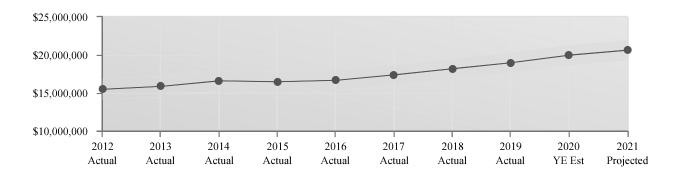
Actual

Actual

These revenues are largely a function of weather conditions and utility rates in the Valley. Utility taxes generally keep pace with the rate of inflation, primarily because of rate increases implemented by utility providers.

Actual

Utility and Franchise taxes are collectively the second largest category of General Fund revenues, comprising 28.6% of 2021 projected revenue and 8.2% of total government revenue.

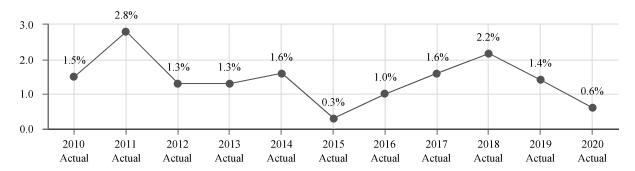


#### UTILITY AND FRANCHISE TAXES

#### **Property Tax**

State law allows the City to impose the <u>lesser</u> of the rate of inflation (as measured by the Implicit Price Deflator (IPD)) or 1% above the prior year levy, plus levies for new construction and annexations. State law also allows the City to increase the levy by more than 1% if approved by the majority of voters. State law allows an agency to levy up to the 1% maximum if City Council establishes substantial need by a super-majority (i.e. 5-2) vote.

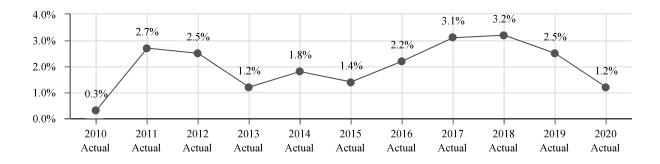
#### HISTORICAL IMPLICIT PRICE DEFLATOR (MRSC)



State property tax levy statutes limit the change in the dollars levied (1% would generate about \$198,000 for 2021) but do not limit growth in assessed value. Stated differently, the 1% limit affects the total dollars levied, and assessed valuation is used to allocate the levy ratably among the property owners. Per MRSC, the inflation rate for 2019-2020 (as of August 27, 2020) has been sharply reduced to 0.60152%, which means local governments in Washington with populations 10,000 or greater must adopt a resolution/ordinance of substantial need to receive the full statutory 1% increase.

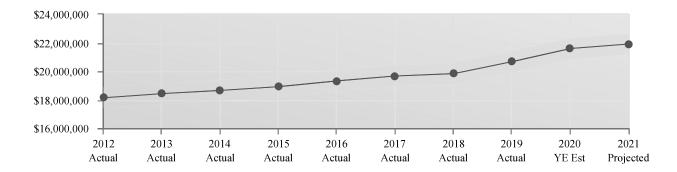
Since most consumer activity (i.e., wages, equipment, etc.) is more closely tied to the Consumer Price Index (CPI), and the CPI is greater than 1% in almost all years (see chart below), the future effect of 1% or less growth in Property Tax is slowly reducing the percentage of revenue the City receives from this primary General Government revenue source.

#### HISTORICAL SEATTLE CPI US Bureau of Labor & Statistics



Property tax provides 13.1% of all General Fund revenue, and 8.7% of total government revenue in the 2021 budget.

#### **PROPERTY TAX**

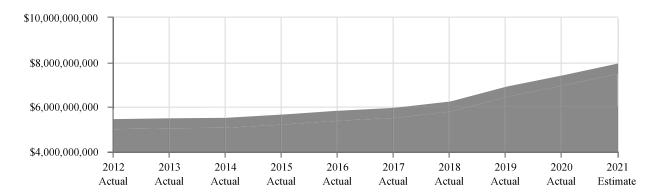


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Property Tax revenue is a primary funding source for the City. Washington's "budget-based" property tax structure is complicated. The City establishes the dollar amount levy, subject to several restrictions. The County Assessor calculates the levy rate based on total assessed valuation. The following Property Value chart shows the historical trend of total city property valuation. It is important to know that the City's general fund levy is subject to a 1% annual cap (a levy lid), excluding new construction and annexation but the valuation itself is purely an assessed value of the true and fair value (market value).

#### PROPERTY VALUES

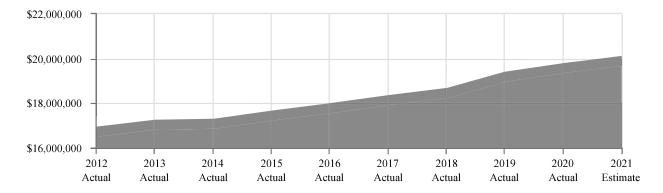
City of Yakima



The following chart is a historical trend of the total dollar amount levy in past years, as well as the current 2021 forecast. The city establishes its desired levy amount based on budget need subject to statutory limits, and the levy rate itself is strictly the resulting mathematically relationship between the valuation and the levy amount.

#### **ORIGINAL LEVY AMOUNTS - PROPERTY TAX**

City of Yakima

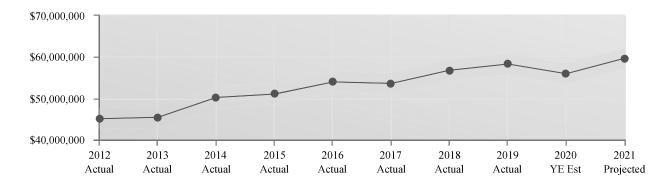


#### Charges for Services

This revenue category mainly consists of revenues from the sale of services such as water, wastewater, refuse, irrigation, transit and fire services, concessions and interfund services.

The Charges for Services category provides 10.2% of all General Fund revenue, and is the top revenue for total government in the 2021 budget at 23.6%. of total revenue.

#### **CHARGES FOR SERVICES**

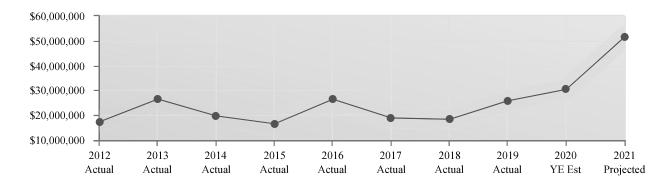


#### **Intergovernmental Revenues**

This category includes revenue received from other Government units, including Federal grants and entitlements, State and local grants and other intergovernmental resources. This category can fluctuate significantly due to the timing of the payments and the completion of major projects paid for by grants.

Intergovernmental revenue accounts for 5.7% of General Fund revenue, and 20.4% of total government revenue in the 2021 Projected Budget. Significant known increases are for Dept. of Ecology (\$10 million), Traffic Safety Commission (\$3.5 million), Transit (\$2.2 million) and Dept of Fish and Wildlife (\$3 million).

#### INTERGOVERNMENTAL REVENUE



#### Other Taxes and Assessments

This category includes excise taxes and other operating assessments, and includes Transit, Hotel/Motel, Real Estate Excise, Gambling and Transportation Benefit District Taxes.

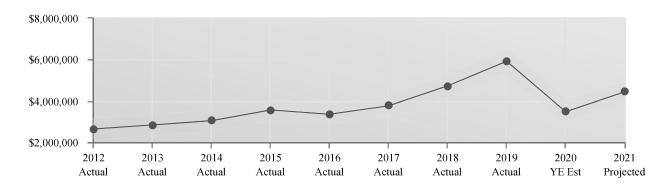
Real Estate Excise Taxes (REET) depend on the volume and value of real estate sales, and therefore fluctuate with economic cycles. REET is a restricted funding source that has two components which may be only used for statutorily-defined purposes, primarily capital facilities and authorized transportation, water/storm/sewer and park capital projects.

Lodging (hotel/motel) tax is a restricted revenue, dedicated by statute to expenditures that further local tourism activities. The basic 2% lodging tax is supplemented by a share of state-shared lodging tax that currently totals 5%. Tourism Promotion Area (TPA) fees consists of a \$2 per room per night and are restricted to expenditures that increase the tourism and convention business.

Transportation Benefit District (TBD) revenue commenced in August, 2018. This revenue was restricted to construction, maintenance and operational transportation improvements. In 2019, Washington voters repealed the TBD.

Other taxes provide 1.5% of all General Fund revenue, and 11.3% of total government revenue in the 2021 budget.

#### OTHER TAXES AND ASSESSMENTS

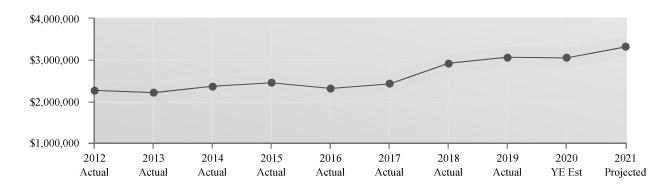


#### **Licenses and Permits**

This category includes business licenses, building permits, dog licenses, gambling taxes and wastewater pretreatment and permits.

Other Taxes revenue accounts for 2.7% of General Fund revenue, and 1.3% of total government revenue in the 2021 Projected Budget.

#### LICENSES AND PERMITS



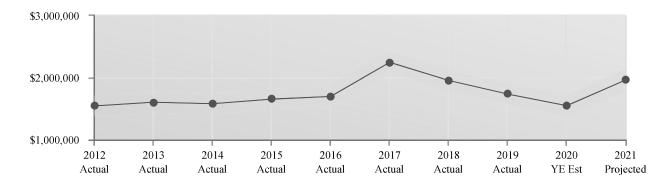
#### Fines & Forfeitures, Transfers & Miscellaneous

Fines & Forfeitures come primarily from criminal fines and noncriminal penalties, assessed in the City of Yakima's Municipal Court and parking violations.

Parking revenue is budgeted substantially down from prior years due to recent court activity limiting enforcement of time-limit violations and due to increased staff time committed to citizen response.

Fines and Forfeitures provide 2.7% of all General Fund revenue, and 0.8% of total government revenue in the 2021 budget.

#### **FINES & FORFEITURES**

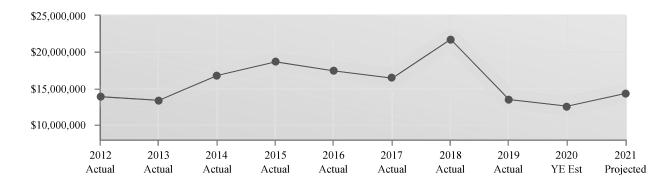


#### **Transfers**

Transfers set forth in the Budget are typically to accomplish the measured allocation of revenues and expenditures appropriate to the service delivery in each fund. There are many appropriate transfer mechanisms intended to efficiently and effectively account for complex arrangements. For example, all funds are supported by administrative departments such as Accounting, Human Resources, Information Technology and general City Management. Transfers are intended to eliminate the time-intensive alternative of every administrative time sheet and invoice being split into a high number of small amounts.

Any short-term transfers between funds for operating purposes within the year are not operating revenues. These operating transfers, under which financial resources are transferred from one fund to another, are distinctly different from interfund borrowings. Interfund borrowings that are not repayable within the year must be more formally planned and communicated. The most common use of interfund borrowing is for grant programs such as a Community Development Block Grant, where costs are incurred before reimbursement is received, and is therefore merely a short-term cash flow device.

#### **TRANSFERS**

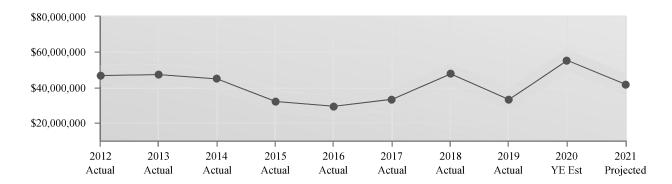


#### Miscellaneous Revenue

Included in miscellaneous revenues are interfund benefit contributions, interest earnings, rents, assessments, sale of fixed assets, proceeds from long-term debt and other miscellaneous revenues. Significant spikes in this chart are generally due to the timing of bond proceeds.

Miscellaneous Revenues account for 1.8% of General Fund revenue, and 16.5% of total government revenue in the 2021 Projected Budget.

#### MISCELLANEOUS REVENUE



#### Cash & Investments

Interest revenue on the city's reserves is a function of execution on the City's investment policy. It is the policy of the City of Yakima to invest public funds in a manner that, giving first regard to safety, suitability and liquidity, will maximize long-term yield in conformance with State Statute, Federal Regulations and City Charter. As of September, 2020, rates are at historical lows and the Federal Reserve has signaled that rates will remain low for the foreseeable next three years.

As a current over-all indicator, the 5-year historic city-wide cash and investments balance trend, showed June 2020 at \$96.9 million (compare to \$89.0 million for June 2019); May reached an all-time high \$98.4 million. While each month is best compared to the same month in previous years to account for seasonality and other annual events and a mid-year milestone doesn't correlate to prior year-end balances, 2020 cash levels have consistently increased over prior year.

The following graph incorporates only the city's primary bank and investment accounts to enable comparison to prior and future periods.

#### \$100,000,000 \$80,000,000 \$60,000,000 \$40,000,000 \$20,000,000 \$0 6/30/20 YE YE YE YE YE YE 2014 2015 2017 2018 2019 2016

#### **CASH AND INVESTMENT HISTORY**

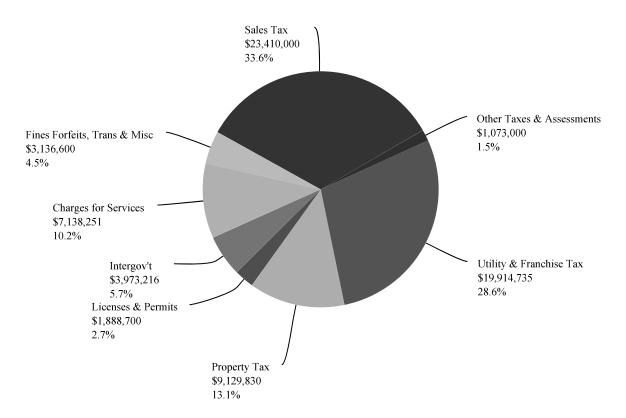
#### **REVENUE TRENDS - OVERVIEW**

The current projected revenue for 2021 is \$252.7 million, a \$16.6 million or 7.0% increase from the year-end estimate.

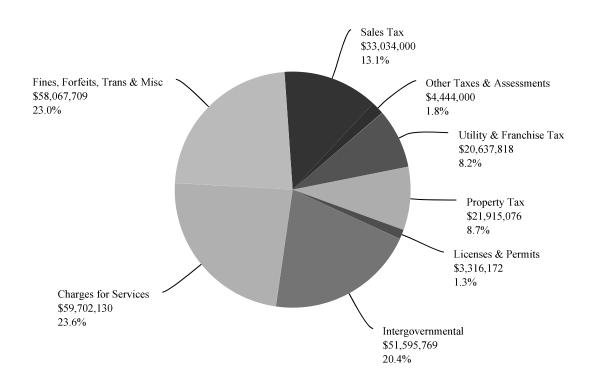
#### **BUDGET BY SOURCE**

The following charts shows revenue broken up by source, for both the General Fund and Citywide.

#### 2021 GENERAL FUND REVENUE BUDGET BY SOURCE



#### 2021 CITYWIDE REVENUE BUDGET BY SOURCE





#### **OVERVIEW**

#### **General Fund**

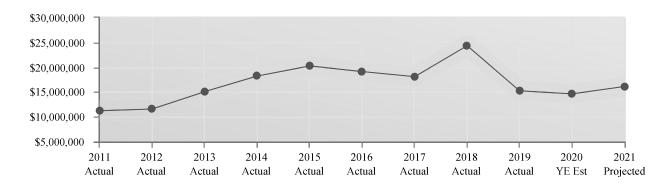
All General Fund programs are necessarily balanced within available resources, which are funded by Sales Tax, Property Tax, Utility Taxes and other smaller funding sources. Collective Bargaining Agreements that provide for salary and benefit increases that exceed the Property Tax rate cap create a squeeze that affects the entire General Fund's ability to maintain service delivery levels, and Public Safety costs - Police, Fire and Criminal Justice - continue to require an increasing share of total General Fund resources.

#### **EXPENDITURE DETAIL**

#### **Transfers**

This category generally includes transfers to from operating to capital funds, support for the debt service funds and subsidizing funds within the City, such as the Cemetery and Workers Compensation as needed.

#### **TRANSFERS**



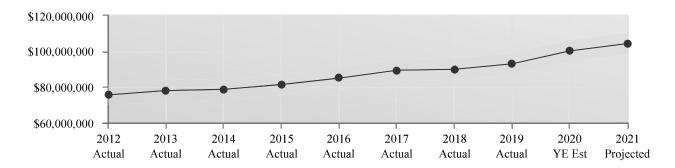
#### Salaries, Wages and Personnel Benefits

These expenses are the number one expenditure within the operating budget. The following chart, shows the ratios between budgeted employees and population and does not include temporary employees (numbers of employees are stated in full-time equivalents). These numbers have remained relatively stable over the last ten years.

City-Wide Government	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Number of Employees	729.8	722.3	727.2	748.4	761.2	768.5	765.7	767.0	768.0	771.5
Employees Per Capita	8.0	7.9	7.9	8.0	8.2	8.2	8.2	8.1	8.1	8.1
Population	91,630	91,930	92,620	93,080	93,220	93,400	93,900	94,190	94,440	95,490

However, the cost of those same employees has escalated over that same time period, going up 40.9% over that last ten years. As the following graph shows, 2021 Salaries, Wages and benefits increase, in total, by \$4.0 million, from \$100.3 million to \$104.3 million.

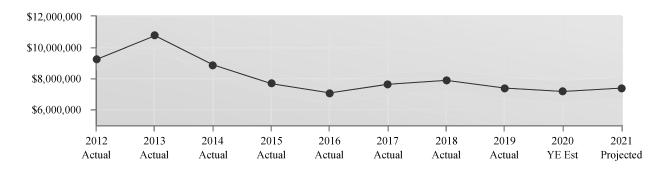
#### SALARIES, WAGES AND PERSONNEL BENEFITS



#### **Operating Supplies**

This category includes any supplies that are not considered over the capitalization limit (\$5,000). From paper to computer servers, and anything in between. It is also one of the hardest hit in recent years when funds are required in other categories, such as criminal justice. As seen in the next chart, the dollars available for operating supplies has actually decreased in the 10 years shown.

#### **OPERATING SUPPLIES**

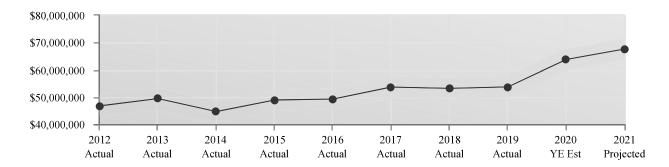


There is currently no replacement funding for office computers and software, other than in this fund, and due to the lack of funding, computers and software are not getting replaced. Both the computers and the software that they run have a limited life, as much of the software becomes to old for support, and even if the software can be replaced, the aging computers do not have the resources to run these new programs.

#### **Professional Services & Other Charges**

This category contains services rendered by sources outside the city, including engineering and construction type services, Dial-A-Ride services and intergovernmental services. Also included are items such as insurance, taxes and assessments and city service charges. This budget fluctuates mostly due to ongoing project needs.

#### **PROFESSIONAL SERVICES**



#### Capital Outlays

2021 Capital Expenditures are expected to increase due to large projects approved in 2020. As the graph below shows, 2020 major budgeted capital items included:

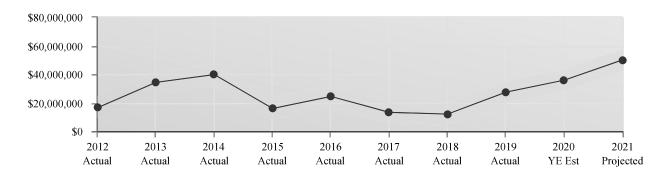
- \$12.5 million, funded by a 2020 bond issue, for the Convention Center expansion.
- \$3.0 million for the Cascade Mill site, funded by a Department of Ecology Grant.

Projects included in prior-year adopted budgets but not completed, in any given year, are routinely rolled forward at year-end, brought to council for a non-lapsing appropriation.

#### 2021 Projects include:

- \$10.5 million for the Cascade Mill site, funded by a Department of Ecology Grant.
- \$6.2 million for Nelson Dam, in the Irrigation Fund.

#### **CAPITAL OUTLAYS**



#### **Debt Service**

The City pledges its full faith and credit for General Obligation (GO) Bonds which consists of general tax and some special revenues. Generally, interest payments on municipal bonds are not taxable to the bond holder (unless taxable bonds are issued due to private-public partnerships). The most common funding sources are property taxes, real estate excise tax (REET) or a special revenue source such as energy savings and rebates for the LED Street Light Project.

The City has several debts payable to other governmental agencies - general tax and other special revenues are pledged as repayment. Intergovernmental debt tends to be less costly and is often obtained for lower interest costs. The Local Option Capital Asset Lending (LOCAL) Program is offered through the State of Washington, and the City is able to participate in the State's bond issues to take advantage of a lower rate. All issuance costs are included in the interest rate. Economic Development (SIED) loans are administered through the County and often accompanied by a grant. Community Economic Revitalization Board (CERB) loans offer lower cost alternatives as well. Public Works Trust Fund loans were obtained to assist with financing the Underpass Construction.

Any increase to debt in 2021 would be due to issuance of:

- \$1.74M PWTF Loan/Water Facilities
- \$6.0M Irrigation Bond/Nelson Dam
- \$1.0M SIED Loan / SOZO/Spring Creek

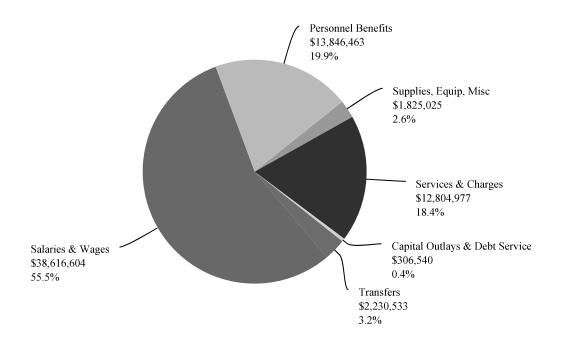
The following chart reflects the total debt the City of Yakima owes for various types of debt, showing all payments for the years 2020 through 2034.

		Maturity					
Type	Description	Date	2020	2021	2022	2023	2024
GO Bond	Conv Center Additions (Ref)	12/01/44	\$ 582,527	\$ 947,051	\$ 947,488	\$ 952,266	\$ 950,921
$GOBond^1$	Aquatic Center	12/01/42	420,000	420,000	420,000	420,000	450,000
$GOBond^1$	Sports Complex-City Fields	06/01/35	400,000	400,000	400,000	400,000	450,000
PWTF Loan	2010 RR Grade Separation	06/01/34	84,448	84,448	84,448	84,448	84,448
GO Bond	City Comm Ctr Relocation	05/01/34	117,663	119,863	121,863	118,663	120,463
LOCAL	2020 LED Lighting	06/01/35	31,444	129,250	136,000	137,375	133,625
$GOBond^1$	Capitol Theatre Exp (Ref)	12/01/32	460,491	446,645	454,557	451,802	453,357
SIED Loan	River Road	06/01/29	62,800	62,800	62,800	62,800	62,800
$GOBond^1$	2013 Street Restoration	12/01/28	399,664	399,664	399,664	399,664	399,664
PWTF Loan	2009 RR Grade Separation	06/01/28	172,530	171,704	170,879	170,053	169,228
SIED Loan	SOZO Spring Creek Rd	06/01/27	106,197	106,197	106,197	106,197	106,197
LOCAL	LED Street Light Project	06/01/27	111,433	111,329	111,220	111,106	110,986
LOCAL	Fire Aerial & Pump App	06/01/27	153,309	153,167	153,017	152,859	152,694
SIED Loan	Yakima Valley Brewing	06/01/24	14,158	14,158	14,158	14,158	14,158
$GOBond^1$	2014 Street Restoration	06/01/24	1,648,750	1,650,750	1,648,375	1,648,750	1,650,250
GO Bond	SunDome Expansion	12/01/23	147,796	145,746	147,934	150,000	_
LOCAL	Fire - One Apparatus	06/01/23	39,216	39,216	39,216	39,216	_
SIED Loan	21st Ave ext/Airport Lane	06/01/23	58,090	58,090	58,090	58,090	_
GO Bond	Downtown Revitalization (Ref)	12/01/22	11,267	134,355	130,523	_	
GO Bond	Fire Station - West Valley (Ref)	12/01/22	6,067	72,345	70,298	_	
GO Bond	Fire Ladder Apparatus	12/01/21	72,567	72,100	_		
LOCAL	Fire - Two Apparatus	12/01/20	69,959				
	Total Non-Enterprise		5,170,376	5,738,878	5,676,727	5,477,447	5,308,791
GO Bond	Irrigation Revenue Bonds (Ref)	12/01/34	234,767	272,550	272,150	276,600	270,750
GO Bond	2008 Wastewater Rev Bonds (Ref)	12/01/27	242,483	386,850	382,400	382,800	387,900
GO Bond	2012 Wastewater Rev Bonds	11/01/23	1,169,200	1,164,200	1,162,800	1,164,800	_
	Total Enterprise Loans		1,646,450	1,823,600	1,817,350	1,824,200	658,650
Revenue	WW Long-Term Debt	2021-2037	772,665	769,971	689,650	687,341	685,034
Revenue	Water Long-Term Debt	2023-2034	799,499	794,688	789,879	785,071	645,537
	Total Enterprise LT Debt		1,572,164	1,564,659	1,479,529	1,472,412	1,330,571
	Total City-Wide Debt		\$ 8,388,990	\$ 9,127,137	\$ 8,973,606	\$ 8,774,059	\$ 7,298,012
Potential Ne	w Debt for 2021:						
	Irrigation Bond - Nelson Dam	6,000,000					

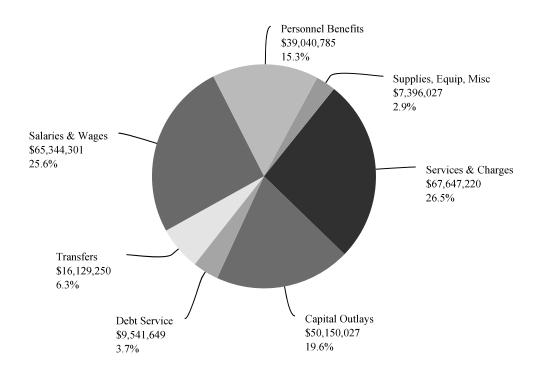
Irrigation Bond - Nelson Dam	6,000,000
PWTF Loan - Water Facilities	1,740,000
SIED Loan - SOZO/Spring Creek	1,000,000
Loan/Grant - Mill Site	TBD
Fire Vehicles	TBD
Police Vehicles	TBD

		Principal and Interest Payments																
	2025		2026		2027		2028		2029		2030		2031		2032	2033		2034+
\$	953,791	\$	950,933	\$	947,241	\$	947,773	\$	947,396	\$	951,042	\$	948,521	\$	949,789	\$ 949,808	\$	948,718
	450,000		450,000		450,000		450,000		410,000		410,000		410,000		410,000	410,000		410,000
	450,000		450,000		450,000		450,000		490,000		490,000		490,000		490,000	490,000		490,000
	84,448		84,448		84,448		84,448		84,448		84,448		84,448		84,448	84,448		42,224
	117,063		119,513		121,813		118,963		121,113		118,113		119,863		121,450	117,875		119,025
	134,750		135,625		136,250		136,625		131,875		132,000		131,500		131,500	135,750		134,625
	459,259		454,514		459,210		458,103		461,344		463,729		465,226		470,675	_		
	62,800		62,800		62,800		62,800		62,800		_							
	399,664		399,664		399,664		399,664		_									
	168,402		167,577		166,751		165,926		_									
	106,197		106,197		106,197		_											
	111,919		112,417		112,395		_											
	153,978		154,663		154,633		_											
	_																	
	_																	
3	3,652,271	3	3,648,351		3,651,402		3,274,302		2,708,976		2,649,332		2,649,558		2,657,862	2,187,881		2,144,592
	274,900		273,750		272,450		271,000		269,400		277,650		275,450		273,100	270,600		272,950
	387,550		381,900		381,100		_											
	662,450		655,650		653,550		271,000		269,400		277,650		275,450		273,100	270,600		272,950
	682,727		556,173		554,487		431,412		430,332		429,253		428,174		158,015	140,195		122,376
	641,402		590,194		586,294		582,395		457,346		454,052		450,758		447,464	181,012		178,376
1	1,324,129	1	,146,367		1,140,781		1,013,807		887,678		883,305		878,932		605,479	321,207		300,752
				_			4,559,109	_	3,866,054		3,810,287		3,803,940	_	3,536,441	\$	_	

# 2021 GENERAL FUND EXPENDITURE BUDGET GENERALIZED CATEGORIES



# 2021 CITYWIDE EXPENDITURE BUDGET GENERALIZED CATEGORIES



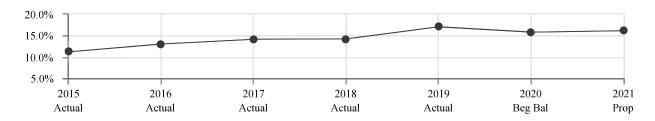
#### GENERAL FUND FINANCIAL HEALTH / FUND BALANCE

#### **CURRENT AND PROJECTED RESERVES**

The statutory cap on Property Tax forces a conversation every year to prioritize expenditures, evaluate the balance between services and infrastructure, and challenges the preservation of general fund reserves.

#### GENERAL FUND - BEGINNING FUND BALANCE AS A % OF TOTAL EXPENDITURES

(Without Transfers - as shown in the 2019 Audited CAFR)



The chart above depicts the historical fund balance trend as reported in the City's audited Comprehensive Annual Financial Report (CAFR) and shows that in the last two years, that following significant declines in 2014 - 2016, the City has stabilized however significant gains in capital expenditure planning and perpetual vehicle replacement remain to be solved. At the same time, the Assessed Valuation of properties in the city increased at substantially rates than the capped property tax rate, exerting pressure on General Fund services, which saw costs increase roughly in line with CPI. Through difficult budgeting decisions, expenditures that could be deferred or reduced were managed to achieve a balanced budget in each year and staff is sometimes able to achieve further operational savings. The single most influential moment at policy level to affect fund balance is at the time of budget adoption.

The table below depicts the projected ending fund balance for years 2019 through 2025 reflecting the current budget numbers, extrapolating the percentages from the most recent 5-Year Plan, and without reflecting any effect that a potential Levy Lid Lift could have.

#### GENERAL FUND RESERVE FORECAST VS POLICY LEVEL REQUIREMENTS

(Without Transfers - as shown in the 2019 Audited CAFR)

		2020					
	2019	Year End	2021	2022	2023	2024	2025
General Fund	Actual	Estimate	Projected	Forecast	Forecast	Forecast	Forecast
General Fund YE Reserve Forecast	\$ 10,757,521	\$ 10,867,570	\$ 10,901,760	\$ 13,148,003	\$ 14,756,005	\$ 15,841,191	\$ 16,378,686
Policy Level Requires @ 16.7%	10,518,896	11,463,197	11,258,821	11,551,550	11,863,442	12,183,755	12,524,900
Net Increase (Deficit)	\$ 238,625	\$ (595,627)	\$ (357,061)	\$ 1,596,453	\$ 2,892,563	\$ 3,657,436	\$ 3,853,786

The following chart shows the forecast for the next five years using current known or estimated growth rates, however at every budget adoption decisions would be made in each year to explore revenue and/or expense options.

#### **Key Reminders**

- The City is committed to achieving a balanced budget in every fund.
- Service delivery across all city programs are re-evaluated annually to prioritize the most urgent and important within available funding.
- The City Council affirmed in January 2019 that improving the General Fund's fund balance to 16.7% of General Fund expenses over the next three years is their top strategic priority.



## CITY-WIDE FINANCIAL HEALTH / FUND BALANCES

The following table recaps city-wide fund balances by fund groupings showing the effect of proposed revenues and expenditures.

#### 2021 RESERVE BALANCE SUMMARY

	Estimated		2021		2021		ncrease in	Estimated		
	2	2021 Beg.	Projected		Proposed	(D	ecrease in)	20	21 Ending	
	Fund Balance		Revenues		xpenditures		Reserves		Balance	
General Fund	\$	10,867,571	\$ 69,664,332	\$	69,630,142	\$	34,190	\$	10,901,761	
Parks and Recreation		666,337	5,795,833		5,795,001		832		667,169	
Street & Traffic Operations		180,077	6,353,125		6,352,464		661		180,738	
General Government Subtotal		11,713,985	81,813,290		81,777,607		35,683		11,749,668	
Other Governmental Operating Funds		6,883,809	16,302,370		16,498,967		(196,597)		6,687,212	
Government Capital Funds		13,003,621	19,512,616		24,856,789		(5,344,173)		7,659,448	
Enterprise Operating Funds		22,318,601	67,087,170		66,779,715		307,455		22,626,056	
Enterprise Capital Funds		31,997,360	31,845,671		27,463,930		4,381,741		36,379,101	
Internal Service Funds		1,844,972	7,235,396		8,255,095		(1,019,699)		825,273	
Employee Benefit Reserve		5,100,391	16,293,943		16,433,061		(139,118)		4,961,273	
Risk Management Reserves		2,432,234	5,126,916		5,688,793		(561,877)		1,870,357	
Debt Service & Agency Funds		2,935,832	7,495,303		7,495,303		<u> </u>		2,935,832	
Total	\$	98,230,805	\$ 252,712,675	\$	255,249,260	\$	(2,536,585)	\$	95,694,220	





# PRELIMINARY BUDGET

#### BY FUNCTIONAL GROUPING

All figures in the following pages, as in most of the preceding pages' tables and graphs, are directly imported from the City's automated accounting system.

Department directors and managers take part in continuous review of 2020 (current-year) budget-to-actual expense management, 2020 year-end estimates and 2021 proposed budget figures.

The City relies on budgetary controls, with multiple levels of review, as part of the overall systems of checks and balances to manage service delivery and monitor that the underlying funding is being received as budgeted.

	2019	2020	2020	2021	2021
	Actual	Amende	d Year-End	Projected	vs 2020
Expenditures	Expenditures	Budget	Estimate	Expenditures	Est
General Government					
City Management	\$ 518,189	\$ 3,960,	,136 \$ 3,071,536	\$ 1,179,419	(61.6)%
Indigent Defense	1,053,270	1,050	,000 1,050,000	1,050,000	— %
City Council	243,791	275,	,790 248,702	284,786	14.5 %
Clean City Program	10,616	385,	.288 385,288	349,609	(9.3)%
City Clerk/Records	686,117	779,	,047 770,697	791,632	2.7 %
Human Resources	728,003	770,	.739 768,012	803,769	4.7 %
Legal	1,741,756	1,980,	,706 1,933,494	2,057,127	6.4 %
Municipal Court	1,632,967	1,783,	,999 1,783,999	1,763,503	(1.1)%
Planning	705,020	856,	,262 807,633	796,695	(1.4)%
Code Administration	1,915,413	1,986,	.531 1,896,260	1,911,326	0.8 %
City Hall Facility	562,556	604,	,700 431,273	455,460	5.6 %
Economic Development	278,663	252,	.548 179,267	342,145	90.9 %
Police	29,185,215	31,079	,407 29,320,579	29,290,066	(0.1)%
Fire	15,085,424	15,482,	,039 15,624,059	15,658,328	0.2 %
Information Technology	3,413,777	4,166	,089 4,070,456	4,219,064	3.7 %
Intergovernmental	146,617	162,	,689 170,072	170,288	0.1 %
Transfers	2,399,617	1,879	,760 1,879,760	2,212,053	17.7 %
Financial Services	1,533,300	1,776,	.304 2,508,533	2,669,055	6.4 %
State Examiner	127,072	130,	.000 —	_	n/a
Police Pension	773,819	867,	.197 867,197	872,197	0.6 %
Firemen's Relief & Pension	1,152,205	1,176	,041 1,155,383	1,176,390	1.8 %
Parking	146,411	280,	.187 272,611	174,601	(36.0)%
Purchasing	688,158	686,	,784 525,693	447,309	(14.9)%
Engineering	675,522	801,	.153 801,153	955,317	19.2 %
Total General Fund	65,403,498	73,173,	.396 70,521,657	69,630,139	(1.3)%
Parks & Recreation	4,948,970	5,592,	.567 4,736,641	5,795,001	22.3 %
Street & Traffic Operations	5,636,166	8,694,	.368 8,026,647	6,352,464	(20.9)%
Total General Government Funds	\$ 75,988,634	\$ 87,460,	.331 \$ 83,284,945	\$ 81,777,604	(1.8)%

				2021 Es	Increase				
		2021		Beginning		Ending	(E	Decrease)	
		Projected		Fund		Fund	I	n Fund	
Revenues		Revenue		Balance		Balance	Balance		
General Fund	\$	69,664,332	\$	10,867,571	\$	10,901,760	\$	34,189	
Parks & Recreation		5,795,833		666,337		667,169		832	
Street & Traffic Operations		6,353,125		180,077		180,737		660	
Total General Government Funds	<u> </u>	81.813.290	S	11.713.985	s	11.749.666	s	35.681	

	2019 2020		2020		2020		2021	2021	
		Actual		Amended		Year-End		Projected	vs 2020
Expenditures	E	penditures		Budget		Estimate		xpenditures	Est
Other Governmental Operating Funds									
Economic Development	\$	129,730	\$	124,439	\$	126,902	\$	_	(100.0)%
Community Development		2,138,389		4,940,452		2,430,485		3,975,395	63.6 %
Community Relations		588,831		749,344		780,380		731,584	(6.3)%
Cemetery		302,909		327,632		325,367		327,523	0.7 %
Emergency Services		1,344,475		1,512,458		1,605,914		1,531,876	(4.6)%
Public Safety Communications		4,035,550		4,556,705		4,565,063		4,805,795	5.3 %
Police Grants		380,805		890,780		877,153		433,459	(50.6)%
Downtown Improvement District		171,696		194,744		182,500		184,750	1.2 %
Trolley (Yakima Interurban Lines)		36,512		9,400	15,573			15,463	(0.7)%
Front St Business Impr Area		2,820	5,100		5,100		5,100		— %
Tourist Promotion (Conv Ctr)		1,677,649		1,698,164		1,069,045		1,742,446	63.0 %
Capitol Theatre		471,867		500,496		437,223		437,212	— %
PFD Revenue-Convention Center		954,926		871,000		1,042,508		1,165,162	11.8 %
Tourist Promotion Area		607,833		660,000		361,995		507,440	40.2 %
PFD Revenue-Capitol Theatre		708,819		738,385		998,435		635,761	(36.3)%
Total Other Governmental Operating Funds	\$	13,552,811	\$	17,779,099	\$	14,823,643	\$	16,498,966	11.3 %
Government Capital Funds									
Arterial Street	\$	6,547,686	\$	6,159,978	\$	2,292,983	\$	9,168,008	299.8 %
C.B.D. Capital Improvement		_		10,000		10,000		34,492	244.9 %
Capitol Theatre Construction		8,070		60,000		61,247		60,000	(2.0)%
Yakima Rev Development Area		1,663,459		1,372,140		3,398,161		8,377,687	146.5 %
Parks & Recreation Capital		3,752,945		1,324,570		1,213,229		88,636	(92.7)%
Fire Capital		77,498		271,500		285,664		80,000	(72.0)%
Law & Justice Capital		400,016		558,799		568,600		377,527	(33.6)%
REET 1 Public Works Trust Construction		1,256,519		1,243,936		1,245,947		2,088,446	67.6 %
REET 2 Capital Construction		775,320		855,195		860,470		2,245,739	161.0 %
Street Capital Fund		464,012		1,645,521		462,797		2,063,376	345.8 %
Convention Center Capital Impr		1,102,646		13,036,450		12,874,910		272,878	(97.9)%
Cum. Reserve for Capital Impr		30,080		414,000		417,960		<u> </u>	(100.0)%
Total Government Capital Funds	\$	16,078,251	\$	26,952,089	\$	23,691,968	\$	24,856,789	4.9 %

		2021 Es	tim	ated		Increase
	2021	Beginning		Ending	(	Decrease)
	Projected	Fund		Fund	In Fund Balance	
Revenues	Revenue	 Balance		Balance		
Other Governmental Operating Funds						
Economic Development	\$ _	\$ 31,482	\$	31,482	\$	_
Community Development	3,902,597	2,186,979		2,114,181		(72,798)
Community Relations	704,953	732,624		705,994		(26,630)
Cemetery	339,500	149,850		161,826		11,976
Emergency Services	1,544,634	19,288		32,046		12,758
Public Safety Communications	4,801,822	917,239		913,266		(3,973)
Police Grants	430,000	1,204,115		1,200,656		(3,459)
Downtown Improvement District	185,750	61,538		62,538	1,000	
Trolley (Yakima Interurban Lines)	11,275	41,493		37,305	(4,18	
Front St Business Impr Area	3,700	2,146		746		(1,400)
Tourist Promotion (Conv Ctr)	1,831,000	356,537		445,091		88,554
Capitol Theatre	334,038	128,429		25,255		(103,174)
PFD Revenue-Convention Center	979,000	970,442		784,280		(186,162)
Tourist Promotion Area	500,350	80,263		73,173		(7,090)
PFD Revenue-Capitol Theatre	733 <i>,</i> 750	1,384		99,372		97,988
Total Other Governmental Operating Funds	\$ 16,302,369	\$ 6,883,809	\$	6,687,211	\$	(196,598)
Government Capital Funds						
Arterial Street	\$ 7,246,189	\$ 2,187,273	\$	265,454	\$	(1,921,819)
C.B.D. Capital Improvement	21,250	72,488		59,246		(13,242)
Capitol Theatre Construction	60,000	202,870		202,870		_
Yakima Rev Development Area	8,000,000	1,198,069		820,382		(377,687)
Parks & Recreation Capital	31,005	324,452		266,822		(57,630)
Fire Capital	153,000	371,397		444,397		73,000
Law & Justice Capital	573,275	759,386		955,135		195,749
Public Works Trust Construction	1,516,448	3,155,616		2,583,618		(571,998)
REET 2 Capital Construction	1,432,000	1,903,522		1,089,783		(813,739)
Street Capital Fund	206,500	1,971,287		114,411		(1,856,876)
Convention Center Capital Impr	272,949	713,947		714,017		70
Cum. Reserve for Capital Impr	_	143,313		143,313		_
Total Government Capital Funds	\$ 19,512,616	\$ 13,003,620	\$	7,659,448	\$	(5,344,172)

		2019		2020	2020		2021	2021
		Actual		Amended	Year-End		Projected	vs 2020
Expenditures	Expenditures			Budget	 Estimate	Expenditures		Est
Enterprise Operating Funds								
Airport Operating Fund	\$	1,317,251	\$	2,904,929	\$ 1,721,959	\$	1,959,671	13.8 %
Stormwater Operating		3,681,026		4,060,732	3,948,311		4,280,045	8.4 %
Transit		8,449,364		16,085,220	9,752,187		14,214,801	45.8 %
Refuse		7,376,891		8,197,705	7,887,355		8,088,867	2.6 %
Wastewater Operating		23,197,476		24,523,388	22,841,656		25,525,743	11.8 %
Water Operating		9,961,758		10,985,216	10,108,711		10,802,614	6.9 %
Irrigation Operating		1,813,982		1,928,678	 1,864,832		1,907,974	2.3 %
Total Enterprise Operating Funds	\$	55,797,748	\$	68,685,868	\$ 58,125,011	\$	66,779,715	14.9 %
Enterprise Capital Funds								
Airport FAA	\$	3,385,969	\$	3,490,000	\$ 2,274,177	\$	4,735,521	108.2 %
Stormwater Capital		2,382,288		3,650,000	1,136,212		3,554,865	212.9 %
Transit Capital Reserve		646,480		936,461	141,918		3,034,015	n/a
Wastewater Facilities Capital Rsv		99,132		2,750,000	1,102,300		507,880	(53.9)%
Wastewater Construction		1,810,888		5,210,000	4,456,527		3,288,927	(26.2)%
Water Capital		1,439,136		3,963,000	604,375		5,018,183	730.3 %
Wastewater Capital		1,552,954		3,600,000	2,225,000		851,945	(61.7)%
Irrigation Capital		916,992		1,668,760	1,594,120		6,472,594	306.0 %
Total Enterprise Capital Funds	\$	12,233,839	\$	25,268,221	\$ 13,534,629	\$	27,463,930	102.9 %
Internal Service Funds								
Equipment Rental	\$	5,417,696	\$	6,281,396	\$ 5,195,249	\$	4,341,761	(16.4)%
Environmental Fund		266,445		574,803	576,060		125,507	(78.2)%
Public Works Administration		1,154,038		1,592,359	1,641,121		1,376,932	(16.1)%
Utility Services		1,634,508		1,961,722	2,199,280		2,410,894	9.6 %
Total Internal Service Funds	\$	8,472,687	\$	10,410,280	\$ 9,611,710	\$	8,255,094	(14.1)%
Employee Benefit Reserves								
Unemployment Compensation	\$	162,578	\$	191,528	\$ 191,152	\$	195,171	2.1 %
Employees Health Benefit		12,206,309		13,735,745	13,638,650		13,941,681	2.2 %
Workers' Compensation		1,711,163		2,244,302	2,171,389		2,229,310	2.7 %
Wellness/EAP Fund		57,195		71,223	71,223		66,900	(6.1)%
Total Employee Benefit Reserves	\$	14,137,245	\$	16,242,798	\$ 16,072,414	\$	16,433,062	2.2 %
Risk Management Reserve								
Risk Management	\$	3,997,298	\$	5,047,422	\$ 4,606,568	\$	5,688,793	23.5 %
Total Risk Management Reserve	\$	3,997,298	\$	5,047,422	\$ 4,606,568	\$	5,688,793	23.5 %

			2021 Es	Increase					
	2021	Beginning Fund			Ending Fund		(Decrease)		
	Projected						In Fund		
Revenues	Revenue		Balance		Balance		Balance		
Enterprise Operating Funds	 _								
Airport Operating Fund	\$ 2,042,608	\$	526,187	\$	609,123	\$	82,936		
Stormwater Operating	4,005,815		1,316,787		1,042,558		(274,229)		
Transit	15,358,743		4,994,692		6,138,634		1,143,942		
Refuse	8,239,134		1,911,486		2,061,752		150,266		
Wastewater Operating	23,957,369		8,530,003		6,961,629		(1,568,374)		
Water Operating	11,495,000		3,892,181		4,584,568		692,387		
Irrigation Operating	1,988,500		1,133,336		1,213,862		80,526		
Total Enterprise Operating Funds	\$ 67,087,169	\$	22,304,672	\$	22,612,126	\$	307,454		
Enterprise Capital Funds									
Airport FAA	\$ 4,735,521	\$	428,091	\$	428,091	\$	_		
Stormwater Capital	1,218,000		4,326,496		1,989,631		(2,336,865)		
Transit Capital Reserve	3,357,650		7,003,092		7,326,728		323,636		
Wastewater Facilities Capital Reserve	1,000,000		3,931,845		4,423,965		492,120		
Wastewater Construction	1,500,000		3,823,829		2,034,902		(1,788,927)		
Water Capital	2,585,000		4,714,268		2,281,085		(2,433,183)		
Wastewater Capital	2,400,000		2,940,844		4,488,899		1,548,055		
Irrigation Capital	 15,049,500		4,828,894		13,405,800		8,576,906		
Total Enterprise Capital Funds	\$ 31,845,671	\$	31,997,359	\$	36,379,101	\$	4,381,742		
Internal Service Funds									
Equipment Rental	\$ 3,415,092	\$	1,208,879	\$	282,210	\$	(926,669)		
Environmental Fund	45,000		380,944		300,436		(80,508)		
Public Works Administration	1,364,410		255,149		242,627		(12,522)		
Utility Services	 2,410,894		_						
Total Internal Service Funds	\$ 7,235,396	\$	1,844,972	\$	825,273	\$	(1,019,699)		
Employee Benefit Reserves									
Unemployment Compensation	\$ 230,107	\$	291,772	\$	326,709	\$	34,937		
Employees Health Benefit	14,002,167		4,327,406		4,387,893		60,487		
Workers' Compensation	1,986,669		405,359		162,718		(242,641)		
Wellness/EAP Fund	 75,000		75,854		83,954		8,100		
Total Employee Benefit Reserves	\$ 16,293,943	\$	5,100,391	\$	4,961,274	\$	(139,117)		
Risk Management Reserve									
Risk Management	\$ 5,126,916	\$	2,432,234	\$	1,870,357	\$	(561,877)		
Total Risk Management Reserve	\$ 5,126,916	\$	2,432,234	\$	1,870,357	\$	(561,877)		

		2019	2020		2020		2021	2021	
		Actual	Amended		Year-End		Projected	vs 2020	
Expenditures	E	xpenditures	Budget		Estimate	Expenditures		Est	
Debt Service									
Public Facility District									
PFD Debt Service	\$	1,030,925	\$ 8,482,570	\$	8,863,255	\$	1,334,696	(84.9)%	
General Obligation									
Misc LTGO Bonds		3,535,614	4,220,634		4,211,019		3,666,950	(12.9)%	
1996 LTGO Bonds		349,070	485,973		_		_	n/a	
Utility Bonds									
2008 Water Bond	\$	_	\$ _	\$	_	\$	_	n/a	
2008 Wastewater Bond		394,219	412,738		257,460		386,850	50.3 %	
2004 Irrigation Bond		265,103	318,760		300,460		272,550	(9.3)%	
2003 Wastewater Bond		1,127,833	1,169,200		1,169,200		1,164,200	(0.4)%	
Total Debt Service	\$	6,702,764	\$ 15,089,875	\$	14,801,394	\$	6,825,246	(53.9)%	
Trust and Agency Funds									
YakCorps Agency Fund		_	658,057		658,057		658,057	— %	
Cemetery Trust		12,000	12,000		12,000		12,000	— %	
Total Trust and Agency Funds	\$	12,000	\$ 670,057	\$	670,057	\$	670,057	— %	
Total City Budget	\$	206,973,272	\$ 273,766,042	\$	239,222,342	\$	255,249,260	6.7 %	

				2021 Es	tima	ited	Increase		
		2021	1	Beginning		Ending	(Decrease)		
		Projected		Fund		Fund	In Fund		
Revenues		Revenue	Balance			Balance	Balance		
Debt Service									
Public Facility District									
PFD Debt Service	\$	1,334,696	\$	162,617	\$	162,617	\$	_	
General Obligation									
Misc LTGO Bonds		3,666,950		11,939		11,939		_	
1996 LTGO Bonds		_		561,485		561,485		_	
Utility Bonds									
2008 Water Bond		_		_		_		_	
2008 Wastewater Bond		386,850		137,813		137,813		_	
2004 Irrigation Bond		272,550		(3,607)		(3,607)		_	
2003 Wastewater Bond		1,164,200		1,592,748		1,592,748			
Total Debt Service	\$	6,825,246	\$	2,462,995	\$	2,462,995	\$		
Trust and Agency Funds									
YakCorps Agency Fund	\$	658,057	\$	(249,653)	\$	(249,653)	\$	_	
Cemetery Trust		12,000		722,490		722,490			
Total Trust and Agency Funds	\$	670,057	\$	472,837	\$	472,837	\$		
Total City Budget	\$	252,712,675	\$	98,230,804	\$	95,694,219	\$	(2,536,585)	

